

Washington State Institute for Public Policy Benefit-Cost Results

Training with work experience for adult welfare recipients

Benefit-cost estimates updated December 2015. Literature review updated November 2015.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our technical documentation.

Program Description: Adult TANF/AFDC recipients may receive job search and placement assistance, adult basic education, ESL and GED preparation, vocational training, or support services such as child care and housing support, as well as some type of work experience, paid or unpaid. Most studies define the adult population to be age 18 and over. Treatment may be sequential, where participants first undergo training and then receive work experience, or follow individualized employment plans for each participant. These programs sometimes take the form of "welfare-to-work" programs, where participants must participate in employment activities to receive welfare benefits. Community organizations, welfare agencies, and federally or state-funded programs administered by state, county, or local government agencies typically provide these services. Programs last anywhere from two months to one year.

Benefit-Cost Summary								
Program benefits		Summary statistics						
Participants	\$4,755	Benefit to cost ratio	\$1.54					
Taxpayers	\$3,716	Benefits minus costs	\$2,250					
Other (1)	\$0	Probability of a positive net present value	73 %					
Other (2)	(\$2,078)							
Total	\$6,393							
Costs	(\$4,143)							
Benefits minus cost	\$2,250							

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2014). The economic discount rates and other relevant parameters are described in our technical documentation.

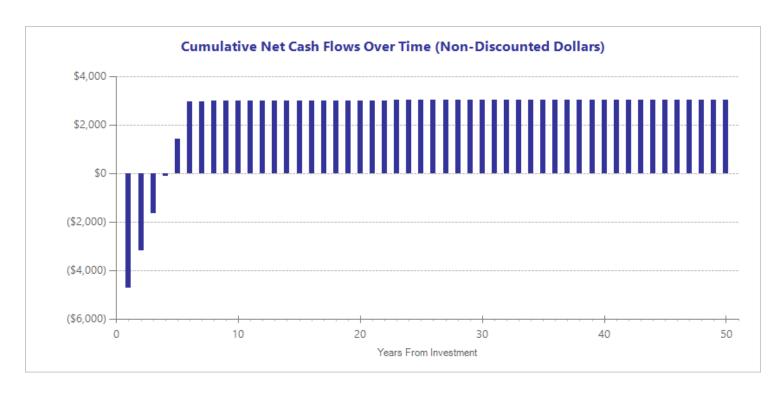
Detailed Monetary Benefit Estimates Benefits to Source of benefits **Participants Taxpayers** Other (1) Other (2) Total benefits From primary participant Labor market earnings (employment) \$2,367 \$7,915 \$5,549 \$0 \$0 Public assistance (\$378)\$889 \$0 \$0 \$511 Food assistance (\$416)\$461 \$0 \$0 \$44 Adjustment for deadweight cost of program \$0 \$0 (\$2,078) \$0 (\$2,078)\$4,755 \$3,716 \$6,393 Totals \$0 (\$2,078)

We created the two "other" categories to report results that do not fit neatly in the "participant" or "taxpayer" perspectives. In the "Other (1)" category we include the benefits of reductions in crime victimization, the economic spillover benefits of improvement in human capital outcomes, and the benefits from private or employer-paid health insurance. In the "Other (2)" category we include estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

Detailed Cost Estimates									
	Annual cost	Program duration	Year dollars	Summary statistics					
Program costs Comparison costs	\$4,154 \$0	1 1	2014 2014	Present value of net program costs (in 2014 dollars) Uncertainty (+ or - %)	(\$4,143) 43 %				

We estimated the average annual cost of treatment per participant, using data from studies in our meta-analysis that reported cost estimates (Auspos et al., 1988; Bell & Orr, 1994; Blomquist, 1995; Bloom et al., 2000; Freedman et al., 2000; Freedman et al., 1995; Hamilton et al., 1997; Riccio et al., 1986; Scrivener et al., 2002; Scrivener et al., 2001; Scrivener et al., 2009; Scrivener et al., 2000; Scrivener

The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment or treatment as usual, depending on how effect sizes were calculated in the meta analysis. The uncertainty range is used in Monte Carlo risk analysis, described in our technical documentation.



Meta-Analysis of Program Effects											
Outcomes measured	secondary	No. of effect	Treatment N	Unadjusted effect size (random effects model)		Adjusted effect sizes and standard errors used in the benefit- cost analysis					
		sizes				First time ES is estimated			Second time ES is estimated		
				ES	p-value	ES	SE	Age	ES	SE	Age
Earnings	Primary	36	95653	0.149	0.001	0.146	0.026	39	0.000	0.018	40
Employment	Primary	32	95650	0.094	0.001	0.091	0.014	39	0.000	0.018	40
Food assistance	Primary	19	42878	-0.058	0.001	-0.055	0.010	39	0.000	0.018	40
Public assistance	Primary	38	91383	-0.065	0.001	-0.064	0.015	39	0.000	0.028	40

Citations Used in the Meta-Analysis

- Auspos, P., Cave, G., & Long, D. (1988). Final report on the Training Opportunities in the Private Sector Program. New York, NY: Manpower Demonstration Research Corporation.
- Bell, S.P., & Orr, L.L. (1994). Is subsidized employment cost effective for welfare recipients? Experimental evidence from seven state demonstration. *The Journal of Human Resources*, 29(1), 42-61.
- Bloom, D., Kemple, J.J., Morris, P., Scrivener, S., Verma, N., Hendra, R., . . . Walter, J. (2000). *The Family Transition Program : Final report on Florida's Initial Time-Limited Welfare Program.* New York, NY: Manpower Demonstration Research Corporation.
- Bloom, D., Miller, C., & Azurdia, G.L. (2007). Results from the Personal Roads to Individual Development and Employment (PRIDE) Program in New York City. New York, NY: Manpower Demonstration Research Corporation.
- Farrell, M. (2000). *Implementation, participation patterns, costs, and two-year impacts of the Detroit welfare-to-work program.* Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families, Office of the Assistant Secretary for Planning and Evaluation.
- Fein, D.J., Beecroft, E., & Blomquist, J.D. (1994). Ohio Transitions to Independence Demonstration. Final Impacts for JOBS and Work Choice. Cambridge, MA: Absociates
- Freedman, S., Friedlander, D., Lin, W., & Schweder, A. (1996). The GAIN evaluation: Five-year impacts on employment, earnings and AFDC receipt. New York, NY: Manpower Demonstration Research Corporation.
- Freedman, S., Knab, J.T., Gennetian, L.A., & Navarro, D. (2000). The Los Angeles Jobs-First GAIN Evaluation: Final report on a work first program in a major urban center. New York, NY: Manpower Demonstration Research Corporation.
- Friedlander, D., Hoerz, G., Long, D., & Quint, J. (1985). Final report on the Employment Evaluation. New York, NY: Manpower Demonstration Research Corporation.
- Hamilton, G., Brock, T., Farrell, M., Friedlander, D., Harknett, K., Hunter-Manns, J-A., . . . Weissman, J. (1997). Evaluating two welfare-to-work program approaches: Two-year findings on the labor force attachment and human capital development programs in three sites. New York, NY: Manpower Demonstration Research Corporation.
- Jacobs, E., & Bloom, D. (2011). Alternative employment strategies for hard-to-employ TANF recipients: Final results from a test of transitional jobs and preemployment services in Philadelphia(OPRE Report 2011-19). Washington, DC: Office of Planning, Research and Evaluation, Administration for Children and Families, U.S. Department of Health and Human Services.
- Pawasarat, J., & Quinn, L.M. (1993). Wisconsin welfare employment experiments: An evaluation of the WEJT and CWEP programs. Milwaukee, WI: Employment and Training Institute, Division of Outreach and Continuing Education Extension, University of Wisconsin-Milwaukee.
- Riccio, J.A., Cave, G., Freedman, S., & Price, M. (1986). Final report on the Virginia Employment Services Program. New York, NY: Manpower Demonstration Research Corporation.
- Scrivener, S., Hamilton, G., Farrell, M., Freedman, S., Friedlander, D., Mitchell, M., . . . Schwartz, C. (1998). *Implementation, participation patterns, costs, and two-year impacts of the Portland (Oregon) welfare-to-work program.* Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families, Office of the Assistant Secretary for Planning and Evaluation.
- Scrivener, S., Walter, J., Brock, T., & Hamilton G. (2001). Evaluating two approaches to case management: Implementation, participation patterns, costs, and three-year impacts of the Columbus welfare-to-work program. Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families, Office of the Assistant Secretary for Planning and Evaluation.
- Scrivener, S., Hendra, R., Redcross, C., Bloom, D., Michalopoulos, C., & Walter J. (2002). WRP: Final report on Vermont's Welfare Restructuring Project. New York, NY: Manpower Demonstration Research Corporation.
- Storto, L., Hamilton, G., Schwartz, C., & Scrivener, S. (2000). Oklahoma City's ET & E Program: Two-year implementation, participation, cost, and impact findings. Washington, DC: U.S. Department of Health and Human Services, Administration for Children and Families and Office of the Assistant Secretary for Planning and Evaluation.

For further information, contact: (360) 586-2677, institute@wsipp.wa.gov

Printed on 02-05-2016



Washington State Institute for Public Policy

The Washington State Legislature created the Washington State Institute for Public Policy in 1983. A Board of Directors-representing the legislature, the governor, and public universities-governs WSIPP and guides the development of all activities. WSIPP's mission is to carry out practical research, at legislative direction, on issues of importance to Washington State.